wealthy—that would make it enormously difficult, if not impossible, to balance the budget.

#### ACCOMPLISHMENTS

There have been several positive aspects to the Contract with America. First, the House leadership did what they said they would do. They took on several major issues and moved them through the legislative process expeditiously. They deserve credit for that. They have seized extraordinary control of the political agenda and the terms of the debate.

Second, several Contract items represent significant reforms. For example, the measures, that have been signed into law—congressional compliance and restrictions on unfunded mandates—are important changes.

Third, the Contract has helped bring about a serious reassessment of the role of government. The House leadership has focussed greater attention on several very important questions. How big should the federal government be? Should the functions of income maintenance and regulation be permanent features of our government? Can we pay for whatever we decide the government ought to do? Do states have sufficient resources and capabilities to resume their full role under the Constitution?

#### DRAWBACKS

There are also several drawbacks to the Contract. First, the Contract has dealt to a surprising degree with legislative and regulatory procedures rather than substantive legislation. For example, the Contract has us vote on sending to the states a Constitutional amendment to require Congress to eventually balance the budget rather than have us simply vote on a balanced budget. As the Speaker said, "We cleverly picked popular things to do.

Second, the Contract failed to deal with many of the real problems facing our nation. As House consideration of the Contract was coming to a close, I kept thinking to myself that it is now time to get about the business of the nation: doing something about jobs, incomes, health care, and education. the real test is not how many bills are passed or the popular ratings score or the checklist on the Contract's progress. The real test is whether we improve the lives of Americans and improve our prospects for the future.

Third, several of the Contract items went too far. For example, a central part of the Contract has been to cut back programs for millions of struggling Americans while at the same time providing tax cuts mainly for the rich—tax cuts the Wall Street Journal called "the biggest tax-saving bonanza in years for upper-income Americans". I do not find broad support for the proposals to cut federal programs that benefit children, the elderly, or the middle class.

Fourth, the tough budget decisions lie ahead. The basic Contract promise, of course, is to cut federal spending and balance the budget. If the new leadership fails at that, they will have failed altogether. The Contract's tax cuts were a major step in the wrong direction. It will be impossible to both reach a balanced federal budget and provide big House-passed tax cuts without putting the entire budget on the cutting table, including Medicare and Social Security. So far the House leadership has spoken only in generalities about cutting spending. Sooner or later, they will have to detail politically difficult spending cuts.

#### CONCLUSION

It is far too early in the process to say that the Contract has been a success or a failure. The House has certainly not finished its heavy lifting, and in many respects the tough decisions lie ahead. Still, a good start has been made on certain items, and it is quite possible that with the Senate serving as a filter and a brake, the legislative results will be pretty good.

### FLOYD DAVIS TRIBUTE

### HON. BILL RICHARDSON

OF NEW MEXICO

IN THE HOUSE OF REPRESENTATIVES Wednesday, May 3, 1995

Mr. RICHARDSON. Mr. Speaker, last week New Mexico lost one of our great citizens. It is with great sadness that I inform the House of the death of Floyd Davis of Rio Rancho.

The 76-year-old Davis was the continuous, energetic volunteer in the fight to preserve, protect, and nurture African-American youth.

A long-time resident of Hempstead, NY, and Rio Rancho, Mr. Davis became a singular institution in both locales for research, communication, and networking related to increasing employment opportunities for the African-American community as a whole but especially for its youth. A native of Norfolk, VA, Mr. Davis retired from the U.S. Postal Service at John F. Kennedy Airport in New York and relocated to Rio Rancho.

Mr. Davis served as a school volunteer with troubled youth in Albuquerque, Rio Rancho, and Springfield Gardens, NY, and was one of the first to organize a directory of black businesses and professionals in Hempstead, NY.

He personally circulated through the public and private sector of Albuquerque in search of employment opportunities for African-American youth. Opportunities identified were disseminated through the civic and religious network of the community. This was often followed by any support required to achieve the goal of getting more youth gainfully employed.

He had recently completed a self-funded survey of African-American car sales persons in the Albuquerque area which was designed to increase patronization by the community and help strengthen the presence of these sales persons with potential customers.

Mr. Davis also served as a strong foot soldier across Albuquerque with the New Mexico Democratic Party to help get out the vote for many Democrats. He was a tireless volunteer for the Democratic Party and made sure that Democrats were elected to office.

Clearly, Mr. Davis touched a great many lives during his many years with us. I am glad I had the opportunity to know him. I urge my colleagues to join me in paying special tribute to this very special man, Mr. Floyd Davis of Rio Rancho.

# STATEMENT ON ORDER OF THE EASTERN STAR

### HON. MARGE ROUKEMA

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES Wednesday, May 3, 1995

Mrs. ROUKEMA. Mr. Speaker, I rise to call attention to the 125th anniversary of the Order of the Eastern Star, which is being celebrated at the organization's annual convention in Atlantic City, NJ, today. This is an important organization that has done much for our Nation and deserves our recognition.

The Order of the Eastern Star is associated with the Order of Free and Accepted Masons and membership is open to Master Masons, their wives, daughters, mothers, widows and sisters. The precise beginnings of the order are not known, but records indicate that a similar organization existed in France during the 18th century. The order was introduced in the United States by Robert Morris, a La-Grange, KY., Mason, teacher, poet, attorney, and minister who wrote the first ritual in 1850 and published it in 1865 as The Rosary of the Eastern Star. The General Grand Chapter, which has jurisdiction over chapters in the United States and Canada, was founded in 1876 and is headquartered here in Washing-

May 3, 1995

The order is dedicated to serving people in need, to social enjoyment and promotion of civic interests. Among other activities, it offers scholarships to needy students, and maintains homes both for aged members and orphaned children of members, and aids in research into diseases such as cancer, arthritis, and heart disease.

The Order of the Eastern Star is no small organization. There are 3 million members worldwide; 2.5 million of them in the General Grand Chapter. It is the largest women's fraternal organization in the world. I feel a particularly close connection because my own mother, Mrs. Margaret Scafati, has been a member for 55 years and served as worthy district deputy in 1978.

The Order of the Eastern Star has provided spiritual guidance and tangible aid to millions throughout its 125-year history. I congratulate the Order of the Eastern Star on its first 125 years and wish it another 125 years of equal success.

## TRIBUTE TO SECOND BAPTIST CHURCH

## HON. JULIAN C. DIXON

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, May 3, 1995

Mr. DIXON. Mr. Speaker, I am pleased that Representatives MAXINE WATERS and WALTER TUCKER have joined me to salute the Second Baptist Church of Los Angeles on the occasion of its 110th anniversary of providing outstanding ministry and spiritual leadership to Los Angeles' African-American community. On Friday, May 12 at the Westin Bonaventure Hotel. Second Baptist Church will hold its anniversary banquet to recognize the distinguished contributions of some of Los Angeles' most notable sons and daughters. In recognition of the empowering contributions that Second Baptist Church has made to our combined communities however, we would like to use this opportunity to share with our colleagues the following historical retrospective of this great church.

For African-Americans the black church traditionally has served as a beacon of light and as a nurturing spiritual foundation. Clearly, Second Baptist Church stands as a personification of that force. Organized in 1885, Second Baptist Church began its spiritual journey with a small congregation of 22 members. Today, its congregation has swelled to 1,350 active and participating members.